

CITY OF FLAGLER BEACH COMPREHENSIVE PLAN

CAPITAL IMPROVEMENTS ELEMENT

GOALS, OBJECTIVES, AND POLICIES

Goal H.1 9J-5.016(3)(a)

To provide the necessary capital facilities to meet current infrastructure deficiencies, and to accommodate future growth concurrent with demonstrated infrastructure needs in a timely and fiscally sound manner.

Objective H.1.1 9J-5.016(3)(b)1

Replace or improve capital facilities as they become deficient through the year 2010. Capital facilities that have existing deficiencies should be replaced and improved as part of the 2000-2005 five-year schedule of capital improvements. The City of Flagler Beach shall adopt a short range (5-year) capital improvements program that begins in 2000 and runs to the end of 2004 to be part of a long term or continuing program. These improvements and facility modifications shall be a coordination among the various public/private interests so as to provide for the best-cost effectiveness.

Policy H.1.1.1 9J-5.016(3)(c)(1) a and b

Review all current deficiencies reported in the Comprehensive Plan and identify facility needs.

1. Facilities that are needed to protect, or that eliminate a hazard to the public health, welfare or safety.
2. Facilities that must be upgraded to eliminate existing capacity deficits.
3. Facilities required to serve development areas that have vested development approval prior to the adoption of the plan.
4. Facilities required to serve redevelopment areas identified in the comprehensive plan.
5. Facilities needed to provide service to new development in accord with the land use element of the plan.
6. Facilities that will serve the identified needs in future plans of the St. Johns River Water Management District and other state agencies that may provide public facilities within the City.

Policy H.1.1.2 9J-5.016(3)(c)(1) a and b

Include all identified facility needs found in the Five Year Schedule of Improvements.

Policy H.1.1.3 9J-5.016(3)(c)(1) a and b

Within the adopted Capital Improvements Program the City of Flagler Beach shall include a list of grant funded capital facility improvements to be funded each year.

Objective H.1.2 9J-5.016(3)(b)1

Upon completion of the adopted EAR based plan amendment, develop and annually maintain a list of inefficient, worn-out or obsolete facilities that may become infrastructure deficiencies requiring upgrading or replacement before the year 2010.

Policy H.1.2.1 9J-5.016(3)(c)1 and 3

City departments shall review capital facilities annually to determine the extent of effective economic life remaining in each facility.

Policy H.1.2.2 9J-5.016(3)(c)1 and 3

City departments shall review out-moded and other economically inefficient public facilities for inclusion in new proposed infrastructure.

Objective H.1.3 9J-5.016(3)(c)(1) d and e

Upon Plan adoption, maintain and annually update a five year capital budget detailing the timing and expenditures necessary for each new or to be renovated public facility, ranked by priority of need, with funding sources available for debt service.

Policy H.1.3.1 9J-5.016(3)(c)(1) d and e

Review and rank need for new and additional public infrastructure as detailed in Comprehensive Plan with the advice of the City department heads and public advisory groups annually.

Policy H.1.3.2 9J-5.016(3)(c)(1) c and f

Review projects with each department and appropriate consultants or other sources to provide best construction cost and time estimates for each proposed facility annually.

Policy H.1.3.3 9J-5.016(3)(c)(1) c and f

Review the City of Flagler Beach budget and other available revenue sources and estimate future funds available for public facility debt service.

Policy H.1.3.4 9J-5.016(3)(c)5

Review outstanding land development orders to insure public facility impacts of development are included in the capital budgeting process annually.

Policy H.1.3.5 9J-5.016(3)(c)7

Include adoption of a Five-Year Capital Budget with an annually updated Five Year Schedule of Improvements at the time of the adoption of the annual governmental budget of the City of Flagler Beach.

Policy H.1.3.6 9J-5.016(3)(c)(2)a

There shall be no limitation placed on the use of revenue bonds as a percentage of the total public debt of the City of Flagler Beach.

Policy H.1.3.7 9J-5.016(3)(c)(2)b

The maximum debt service that may be outstanding for capital improvement bonds in any given year shall not exceed the total of: ten (10) percent of the general fund revenues and fifty (50) percent of the total enterprise fund revenues as estimated to be collected by the City in that year.

Policy H.1.3.8 9J-5.016(3)(c)(2)c

The ratio of outstanding capital improvement bonded indebtedness shall not exceed ten (10) percent of the total nonexempt real property just value (ad valorem tax base) of the City.

Goal H.2 9J-5.016(3)(a)

Eliminate, reduce and otherwise limit public expenditures that subsidize development in high hazard coastal areas.

Objective H.2.1 9J-5.016(3)(b)2

Upon completion of the adopted EAR based plan amendment, the City of Flagler Beach shall limit the expenditure of public funds, which would promote private development within the Coastal High Hazard Area (CHHA).

Policy H.2.1.1 9J-5.016(3)(c)3

The City of Flagler Beach shall limit public facilities within the CHHA other than dune walkovers and ancillary facilities for public access or natural preservation purposes.

Policy H.2.1.2 9J-5.016(3)(c)3

The City of Flagler Beach shall monitor and control the expenditure of public funds within the CHHA relative to the maintenance of existing infrastructure and the placement of new infrastructure.

Policy H.2.1.3 9J-5.016(3)(c)3

Consistent with Chapter 9J-F.A.C., the City defines "high hazard coastal areas" as the Category I Evacuation Zones and that mitigation and redevelopment policies are at the discretion of the City.

Goal H.3 9J-5.016(3)(a)

Coordinate land use decisions with projected new or improved public facilities to maintain the required level of service.

Objective H.3.1 9J-5.016(3)(b)5

All new development shall be provided with infrastructure at the required level of service, as stated in the Comprehensive Plan, concurrent with the needs of development.

Policy H.3.1.1 9J-5.016(3)(c)6

Review land use decision impacts and timing against existing and future facilities as proposed in the Capital Improvements schedule for maintenance of required level of service.

Policy H.3.1.2 9J-5.016(3)(c)6

Require the Building Official to certify that required levels of service will be maintained concurrent with project needs before the project is permitted to be heard by the City Planning Board for approval of development orders, or building permits are issued.

Policy H.3.1.3 9J-5.016(3)(c)8

The City of Flagler Beach shall negotiate with developers to provide funds to upgrade or expand existing City facilities or to construct new facilities for donation to the City in order to maintain the level of service as provided in the Comprehensive Plan.

Goal H.4 9J-5.016(3)(a)

Require future development to pay their fair share of the costs of providing public infrastructure at the levels of service included in the Comprehensive Plan.

Objective H.4.1 9J-5.016(3)(b)4

Upon completion of the adopted EAR based plan amendment the City shall adopt Land Development Regulations to obtain fair share exaction or impact fee from developers to hold harmless present residents and taxpayers of the City of Flagler Beach for the provision of public infrastructure at the required LOS.

Policy H.4.1.1 9J-5.016(3)(c)8

Set fair share exaction where necessary by evaluating impact of new development against level of service, existing facilities capacity and the fair share cost of improving infrastructure capacity to maintain an adequate level of service.

Policy H.4.1.2 9J-5.016(3)(c)8

Collect a fair share exaction in those cases where the new development will create the necessity that the City of Flagler Beach construct new capital facilities or expand existing capital facilities to maintain a required level of service or as may be provided for in an Intergovernmental Coordination Agreement with Flagler County.

Goal H.5 9J-5.016(3)(a)

The City of Flagler Beach shall periodically monitor and review level of service standards as contained in the Comprehensive Plan to maintain and improve the quality of the City's life services.

Objective H.5.1 9J-5.016(3)(b)3 and 5

Public or private infrastructure serving all areas of the City shall meet or exceed the required levels of service established on January 1, 1991.

Policy H.5.1.1 9J-5.016(3)(c)6

Evaluate level of service presently in existence and actions necessary to achieve levels of service in the Comprehensive Plan.

Policy H.5.1.2 9J-5.016(3)(c)6

Require all developers or builders of new subdivisions or commercial construction to prove to the Building Official's satisfaction that the needed levels of service will be available concurrent with development impact before a development order is issued, in accordance with 9J-5.0055.

Goal H.6 9J-5.016(3)(a)

That all new and existing construction be provided with infrastructure adequate to meet that required by the level of service standards.

Objective H.6.1 9J-5.016(3)(b)5

Upon completion of the adopted EAR based plan amendment the following level of service standards for sanitary sewer usage and wastewater treatment shall be required for all new development:

1. Peak design flow shall be calculated at a rate of 161 gallons per capita per day.
2. Residential sewer usage shall be calculated at a rate of 119 gallons per capita per day.
3. Commercial sewer usage shall be calculated at a rate of 2,000 gallons per acre per day.
4. All housing units that are located within 200 feet of a collector sewer shall be required to hook-up to the City sewer system.

Policy H.6.1.1 9J-5.016(3)(c)4

The City of Flagler Beach shall not issue a building permit or other development order in any case where the above standards for sanitary sewer and wastewater treatment, levels of service are not met.

Policy H.6.1.2 9J-5.016(3)(b)5

The City of Flagler Beach shall continue to enforce Ordinance Number 76-8, which stipulates that a septic tank may be used only if the property is more than 200 feet from a sewer line.

Objective H.6.2 9J-5.016(3)(b)5

Upon completion of the adopted EAR based plan amendment, the level of service standards to be met by the City of Flagler Beach for solid waste shall be the equivalent of 3.7 pounds per capita per day.

Policy H.6.2.1 9J-5.016(3)(c)6

The City of Flagler Beach shall review its Intergovernmental Coordination Agreement on Solid Waste with Flagler County to insure that it includes specific and adequate capacity in the county landfill site through the year 2010.

Policy H.6.2.2 9J-5.016(3)(c)6

The City of Flagler Beach shall continue its joint effort with the County concerning a cooperative recycling effort as spelled out in the "Interlocal Agreement for Solid Waste Recycling and Processing," entered into on July 24, 1989.

Objective H.6.3 9J-5.016(3)(b)5

Upon completion of the adopted EAR based plan amendment the level of service standards to be met for storm water drainage and treatment shall be as required by the St. Johns River Water Management District and any other applicable state or federal agency. In any event the design LOS standards shall not be less than the following:

<u>Drainage Facility</u>	<u>Design Storm</u>
1. Wetland Stormwater Discharge..	Permits for wetland storm-water discharge shall follow FAC 17-25.042.
2. Stormwater Discharge Facilities..	Permits for construction of new stormwater discharge facilities shall follow FAC 17-25.040.
3. Closed Conduit...	10-year frequency, 24-hour duration; IDF Curve Zone 5 DOT Drainage Manual 1979
4. Open Channel...	25-year frequency, 24-hour duration; IDF Curve Zone 5 DOT Drainage Manual 1979

Policy H.6.3.1 9J-5.016(3)(c)4

The City of Flagler Beach shall not issue a building permit or other development order in any case where the above standards for the storm water drainage level of service are not met.

Policy H.6.3.2 9J-5.016(3)(c)4

The City of Flagler Beach shall pursue grants to assist in the development of a Citywide "Stormwater Drainage Master Plan".

Policy H.6.3.3 9J-5.016(3)(c)4

The citywide storm evaluation strategy shall be reviewed for inclusion as an LOS standard during the 2003 comprehensive plan review and update.

Policy H.6.3.4 9J-5.016(3)(c)4

The City of Flagler Beach shall use local funds and grants if available to correct existing drainage problem areas.

Policy H.6.3.5 9J-5.016(3)(c)4

The City of Flagler Beach shall pursue grants to fund a master drainage plan for the first five year planning period which runs from 2000 to 2004.

Policy H.6.3.6

The City of Flagler Beach shall require all new developments or redevelopments to employ best management practices for the control of stormwater drainage and treatment. These practices may include such options as wet/dry retention areas, xeric landscape design that utilizes runoff for irrigation, the proper placement of roof gutters, or similar control activities.

Objective H.6.4 9J-5.016(3)(b)5

The level of service standards to be met for potable water shall be as follows:

1. Residential potable water usage shall be calculated at a rate of 125 gallons per capita per day;
2. Commercial potable water usage shall be calculated at a rate of 2,000 gallons per acre per day.
3. Total storage capacity shall be 1,340,000 gallons.
4. The water main pressure level shall be maintained in the range between 40 and 60 pounds per square inch (psi).
5. Water main fire flow pressure shall be maintained at a minimum of 1,000 gpm at 20 psi residual pressure.

Policy H.6.4.1 9J-5.016.(3)(c)4

The City of Flagler Beach shall not issue a building permit or other development order in any case where the above standards for the potable water level of service are not met.

Objective H.6.5

Upon plan adoption, the level of service standards to be met for recreation facilities shall be:

Facility	Number Required	Population Served
Community Center	1	6,000
Basketball courts	1	3,000
Tennis Courts	1	3,500
Racket ball courts	1	3,000
Softball fields	1	2,000
Equipped playgrounds	1	1,500
Fishing pier	1	6,000

Policy H.6.5.1

The Building Official shall not issue a building permit or other development order in any case where the standards for the levels of service on State roadways within the City are not met.

Policy H.6.5.2

Land Development Regulations will establish the time schedule for providing infrastructure needs within the City of Flagler Beach.

Objective H.6.6

Upon plan adoption, the level of service standards to be met for the City roadway system shall be an LOS standard D for each individual roadway facility within the City of Flagler Beach, consistent with the standards contained in the FDOT Highway System Plan.

Policy H.6.6.1

The Building Official shall not issue a building permit or other development order in any case where the above standards for the levels of service on state roadways within the City are not met.

Objective H.6.7

Level of Service standards as identified in the appropriate elements of this plan shall serve to establish the basis for capital improvement expenditures required to meet these standards.

Policy H.6.7.1

Land Development Regulations will establish the time schedule for providing infrastructure needs within the City of Flagler Beach.

Policy H.6.7.2

The Building Official shall not issue a building permit or other development order in any case where the standards for the levels of service on State roadways within the City are not met.

IMPLEMENTATION

Five-Year Capital Improvements Schedule

The five year schedule of capital improvements required for identification as the program to be adopted to ensure that the goals, objectives and policies established in the capital improvements element are met or exceed is contained in Table H-4, Capital Improvements Schedule-Fiscal Years 1990-91 to 1994-95. It contains the project description, location, determination of consistency, and projected costs and revenue sources needed to construct the project.

The schedule will be the basis for the annual capital improvement program that will be adopted by ordinance. As the capital improvements element is updated each year projects will be considered for inclusion or deletion from the program. The date for this assessment will be reviewed by a city staff committee annually.

Projects, expenditures and funding sources are included in Table H-4 for fiscal years 1990/91 through 1994/95. Since the schedule of improvements will be projected ahead a minimum of five years there will always be ample lead-time to assure that projects can be constructed in time to be in operation concurrent with demonstrated public needs. Therefore, the minimum standards for level of service will be maintained.

ORDINANCE 2003-17

AN ORDINANCE BY THE CITY COMMISSION OF THE CITY OF FLAGLER BEACH, ADOPTING THE SCHEDULE OF CAPITAL IMPROVEMENTS; EFFECTIVE MARCH 09, 2000; PURSUANT TO ORDINANCE 2000-03 AMENDING THE FLAGLER BEACH COMPREHENSIVE PLAN, PROVIDING FOR CONFLICT; AND PROVIDING AN EFFECTIVE DATE.

BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF FLAGLER BEACH, AS FOLLOWS:

WHEREAS, the City Commission of the City of Flagler Beach adopted Ordinance 2000-03 on March 09, 2000 with Exhibit (A) attached amending the Flagler Beach Comprehensive Plan, and

WHEREAS, the Capital Improvement Element included in the implementation Exhibit (A) of the amended plan provides that capital improvement programs be updated each year, and

WHEREAS, the City Commission wishes to maintain the schedule of improvements to assure funding for projects are adopted annually, and

WHEREAS, on August 05, 2003 the Planning and Architectural Review Board reviewed the updated Capital Improvement Plan.

SECTION 1. That pursuant to the Flagler Beach Comprehensive Plan Policy H. 6.72 as amended by Ordinance 2000-03, the Annual Capital Improvement program of the five year plan is adopted by ordinance.

SECTION 2. That Exhibit (A) attached hereto includes updated information for inclusion and deletion from that program

SECTION 3. If any Section, Subsection, sentence, clause, phrase, or portion of this ordinance, or application thereof, is for any reason held invalid or unconstitutional by any Court, such portion or application shall be deemed a separate, distinct, and independent provision, and such holding shall not affect the validity of the remaining portions or application hereof.


SECTION 4. All ordinances or parts of ordinances in conflict herewith be and the same are hereby repealed.

SECTION 5. This ordinance shall take effect immediately upon its adoption.

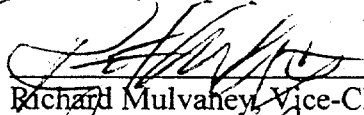
PASSED ON FIRST READING THIS 7TH DAY OF AUGUST, 2003.

PASSED AND ADOPTED THIS 28TH DAY OF AUGUST, 2003.

CITY OF FLAGLER BEACH, FLORIDA
CITY COMMISSION



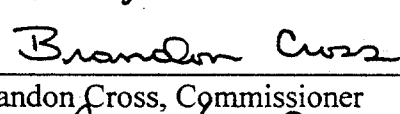
Ron Vath, Chairman



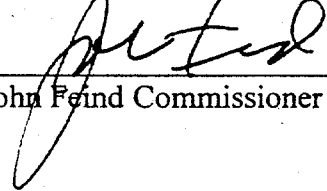
Richard Mulvahey, Vice-Chairman



Randy Busch, Commissioner




Brandon Cross, Commissioner



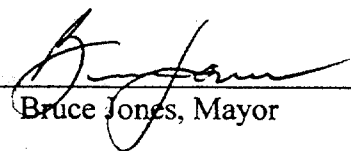
John Feind Commissioner

ATTEST:



Angela M. Apperson, City Clerk

APPROVED THIS 28TH DAY OF AUGUST, 2003.



Bruce Jones, Mayor

Multi-Year Capital Item/Project Plan

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Item #	FUND/DEPT	TOTAL PROJECT BUDGET	BUDGET FY 02/03	BUDGET FY 03/04	BUDGET FY 04/05	BUDGET FY 05/06	BUDGET FY 06/07	BUDGET FY 07/08	FY03/04 IMPACT FEE FUNDED	FY03/04 GRANT FUNDED	FY03/04 REVENUE/IFB FUNDED
	00	\$0									\$0
	00	\$30,000	\$30,000								\$0
	00	\$60,000	\$20,000	\$40,000							\$40,000
	00	\$15,000	\$10,000	\$5,000							\$5,000
	00	\$75,000	\$30,000	\$575,000	\$3,000,000				\$575,000	\$204,000	\$146,000
	00	\$200	\$350,000	\$156,200							
	00	\$250,000	\$250,000	\$1,125,000							\$250,000
	00	\$125,000	\$125,000	\$56,300							\$125,000
	00	\$115,000	\$1,345,000	\$4,337,500	\$0	\$0	\$0	\$0	\$575,000	\$204,000	\$566,000
	00	\$32,000									\$0
	00	\$0	\$0	\$1,020,000							\$0
	00	\$90,000	\$90,000	\$90,000					\$90,000		\$0
	00	\$104,100									\$0
	00	\$14,000									\$0
	00	\$6,000									\$6,000
	00	\$12,000									\$12,000
	00	\$265,100	\$1,453,000	\$5,447,500	\$0	\$0	\$0	\$0	\$665,000	\$204,000	\$584,000

Multi-Year Capital Item/Project Plan

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Item #	FUND/De	TOTAL PROJECT BUDGET	BUDGET FY 02/03	BUDGET FY 03/04	BUDGET FY 04/05	BUDGET FY 05/06	BUDGET FY 06/07	BUDGET FY 07/08	FY03/04 IMPACT FEE FUNDED	FY03/04 GRANT FUNDED	FY03/04 REVENUE/FB FUNDED
		\$13,000		\$13,000							\$13,000
		\$35,000		\$35,000							\$35,000
		\$5,000		\$5,000							\$5,000
		\$12,000		\$12,000							\$12,000
		\$340,000		\$340,000							\$0
		\$7,000		\$7,000							\$7,000
		\$80,000		\$16,000	\$16,000	\$16,000	\$16,000	\$16,000		\$78,000	\$16,000
		\$97,500		\$97,500						\$222,000	\$19,500
		\$77,500		\$277,500							\$55,500
		\$0		\$150,000	\$50,000	\$50,000	\$50,000	\$50,000			\$0
		\$0		\$300,000	\$300,000	\$300,000	\$300,000	\$300,000			\$0
		\$0		\$125,000	\$125,000	\$125,000	\$125,000	\$125,000			\$0
		\$0		\$463,000	\$931,000	\$366,000	\$316,000	\$316,000	\$0	\$300,000	\$163,000
		\$0		\$108,000							\$108,000
		\$0		\$82,000							\$82,000
		\$0		\$190,000	\$0	\$0	\$0	\$0	\$0	\$0	\$190,000
		\$0		\$100,000	\$135,000						\$100,000
		\$0		\$185,000	\$185,000		\$177,000				\$0
		\$0		\$130,000	\$130,000			\$75,000			\$0
		\$0		\$100,000	\$320,000	\$130,000	\$177,000	\$135,000	\$0	\$0	\$100,000
		\$0		\$358,100	\$665,100					\$226,900	\$131,200
		\$0		\$358,100	\$665,100	\$0	\$0	\$0	\$0	\$226,900	\$131,200
		\$0		\$2,564,100	\$7,363,600	\$496,000	\$493,000	\$451,000	\$665,000	\$730,900	\$1,168,200